

## San Diego Unified School District

Propositions S and Z Bond Program Update
ICOC Meeting
October 16, 2014


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## Proposition S Authorization

- $\$ 2.1$ billion of bonds authorized by voters
- 68.71\% voter approval on November 4, 2008
- Secured by general obligation ("G.O.") property tax
- Extends current Prop. MM tax rate of $\$ 66.70 / \$ 100,000$ of assessed property value
- Original Prop. S bond program assumptions:
- Phased issuances
- Expected $\$ 200$ million to be available annually
- Bonds issued with 25 year maturities (option for longer term)
- Bonds to be issued over period of 10 years
- Final payment in 2044


## Proposition Z Authorization

- $\$ 2.8$ billion of bonds authorized by voters
- 61.80\% voter approval on November 6, 2012
- Secured by general obligation ("G.O.") property tax
- Current Prop. Z tax rate of $\$ 60.00 / \$ 100,000$ of assessed property value
- Original Prop. Z bond program assumptions:
- Phased issuances
- Expected $\$ 225$ million to be available annually
- Bonds issued with 25-30 year maturities
- Bonds to be issued over period of 15 years
- Final payment in 2054


## Borrowing Constraints

- District assessed valuation ("A.V."):
- Slowing A.V. growth delays ability to borrow
- Prop. S originally anticipated $5 \%$ annual A.V. growth rate
- Prop. Z originally anticipated $2 \%, 3 \%, 4 \%$, and $5 \%$ annual A.V. growth rate thereafter
- Interest rates / market environment:
- Higher rates and turmoil in financial markets reduce ability to borrow
- Model assumes following interest rates:
- Current market rates for debt issued
- $5.5 \%$ rate for future current interest bonds
- $6.0 \%$ rate for future capital appreciation bonds
- Approved combined maximum tax rate of $\$ 66.70 / \$ 100,000$ of A.V. for Prop. MM and Prop. S Authorizations
- Approved tax rate of $\$ 60.00 / \$ 100,000$ of A.V. for Prop. Z Authorization


## Assessed Valuation Growth

- A.V. growth key component of ability to borrow
- Real estate downturn had a significant impact on Propositions S
- Proposition 13 typically limits downside potential
- A.V. growth rate assumptions:
- 2014/15: 6.06\%
- 2015/16: $4.00 \%$
- 2016/17: $5.00 \%$
- Thereafter: $5.00 \%$



## Historic District A.V. Growth



## Projected Revenues for Prop. S

| Fiscal Year Ending | A.V. for Rate Setting | Projected A.V. Increase From Prior | A.V. Tax Rate | Projected <br> Property Taxes Generated | Cash Balance | Total Funds Available for Debt Service | Existing Prop. MM Debt Service | Existing <br> Prop. S Debt Service | Federal <br> Subsidy <br> Payments | Existing Prop. S Net Debt Service | Excess | AMT Deficient | Cumulative Reserve |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2014 | 137,331,426,573 | 4.15\% | 0.07\% | 91,600,062 | 7,000,000 | 98,600,062 | \$97,041,933 | \$6,610,438 | $(1,900,438)$ | 4,710,000 |  | ,151,871) | 54,421,637 |
| 2015 | 145,865,400,794 | 6.06\% | 0.07\% | 97,292,222 | 7,000,000 | 104,292,222 | \$101,165,189 | \$3,250,438 | $(1,900,438)$ | 1,350,000 | \$1,777,034 | 0 | 56,198,671 |
| 2016 | 151,700,016,826 | 4.00\% | 0.07\% | 101,183,911 | 7,000,000 | 108,183,911 | \$91,135,439 | \$15,587,878 | $(1,900,438)$ | 13,687,440 | \$3,361,033 | 0 | 59,559,703 |
| 2017 | 159,285,017,667 | 5.00\% | 0.07\% | 106,243,107 | 7,000,000 | 113,243,107 | \$109,213,439 | \$3,085,438 | $(1,900,438)$ | 1,185,000 | \$2,844,668 | 0 | 62,404,371 |
| 2018 | 167,249,268,550 | 5.00\% | 0.07\% | 111,555,262 | 7,000,000 | 118,555,262 | \$114,055,214 | \$6,930,438 | $(1,900,438)$ | 5,030,000 | \$0 | $(529,952)$ | 61,874,420 |
| 2019 | 175,611,731,978 | 5.00\% | 0.07\% | 117,133,025 | 7,000,000 | 124,133,025 | \$115,925,636 | \$14,400,438 | $(1,900,438)$ | 12,500,000 |  | $(4,292,611)$ | 57,581,809 |
| 2020 | 184,392,318,577 | 5.00\% | 0.07\% | 122,989,676 | 7,000,000 | 129,989,676 | \$118,156,186 | \$15,900,238 | $(1,900,438)$ | 13,999,800 |  | $(2,166,310)$ | 55,415,499 |
| 2021 | 193,611,934,505 | 5.00\% | 0.07\% | 129,139,160 | 7,000,000 | 136,139,160 | \$120,769,036 | \$16,900,238 | $(1,900,438)$ | 14,999,800 | \$370,324 | 0 | 55,785,823 |
| 2022 | 203,292,531,231 | 5.00\% | 0.07\% | 135,596,118 | 7,000,000 | 142,596,118 | \$123,452,561 | \$17,900,238 | $(1,900,438)$ | 15,999,800 | \$3,143,757 | 0 | 58,929,580 |
| 2023 | 213,457,157,792 | 5.00\% | 0.07\% | 142,375,924 | 7,000,000 | 149,375,924 | \$126,187,894 | \$19,400,238 | $(1,900,438)$ | 17,499,800 | \$5,688,230 | 0 | 64,617,811 |
| 2024 | 224,130,015,682 | 5.00\% | 0.07\% | 149,494,720 | 7,000,000 | 156,494,720 | \$126,353,319 | \$26,525,238 | $(1,900,438)$ | 24,624,800 | \$5,516,602 | 0 | 70,134,412 |
| 2025 | 235,336,516,466 | 5.00\% | 0.07\% | 156,969,456 | 7,000,000 | 163,969,456 | \$130,046,194 | \$34,850,238 | $(1,900,438)$ | 32,949,800 | \$973,463 | 0 | 71,107,875 |
| 2026 | 247,103,342,289 | 5.00\% | 0.07\% | 164,817,929 | 7,000,000 | 171,817,929 | \$134,447,469 | \$35,150,238 | $(1,900,438)$ | 33,249,800 | \$4,120,661 | 0 | 75,228,536 |
| 2027 | 259,458,509,404 | 5.00\% | 0.07\% | 173,058,826 | 7,000,000 | 180,058,826 | \$138,623,981 | \$39,030,238 | $(1,900,438)$ | 37,129,800 | \$4,305,045 | 0 | 79,533,580 |
| 2028 | 272,431,434,874 | 5.00\% | 0.07\% | 181,711,767 | 7,000,000 | 188,711,767 | \$142,286,019 | \$25,999,800 | 0 | 25,999,800 | \$20,425,948 | 0 | 99,959,528 |
| 2029 | 286,053,006,618 | 5.00\% | 0.07\% | 190,797,355 | 7,000,000 | 197,797,355 | \$141,041,819 | \$29,949,800 | 0 | 29,949,800 | \$26,805,737 | 0 | 126,765,265 |
| 2030 | 300,355,656,948 | 5.00\% | 0.06\% | 180,213,394 | 7,000,000 | 187,213,394 | \$81,395,000 | \$80,429,800 | 0 | 80,429,800 | \$25,388,594 | 0 | 152,153,859 |
| 2031 | 315,373,439,796 | 5.00\% | 0.06\% | 189,224,064 | 7,000,000 | 196,224,064 | \$61,640,000 | \$88,176,038 | 0 | 88,176,038 | \$46,408,026 | 0 | 198,561,886 |
| 2032 | 331,142,111,786 | 5.00\% | 0.06\% | 198,685,267 | 7,000,000 | 205,685,267 | \$0 | \$119,511,138 | 0 | 119,511,138 | \$86,174,130 | 0 | 284,736,015 |
| 2033 | 347,699,217,375 | 5.00\% | 0.06\% | 208,619,530 | 7,000,000 | 215,619,530 | \$0 | \$123,560,225 | 0 | 123,560,225 | \$92,059,305 | 0 | 376,795,321 |
| 2034 | 365,084,178,244 | 5.00\% | 0.06\% | 219,050,507 | 7,000,000 | 226,050,507 | \$0 | \$82,745,225 | 0 | 82,745,225 | \$143,305,282 | 0 | 520,100,603 |
| 2035 | 383,338,387,156 | 5.00\% | 0.06\% | 230,003,032 | 7,000,000 | 237,003,032 | \$0 | \$96,115,225 | 0 | 96,115,225 | \$140,887,807 | 0 | 660,988,410 |
| 2036 | 402,505,306,514 | 5.00\% | 0.06\% | 241,503,184 | 7,000,000 | 248,503,184 | \$0 | \$100,855,225 | 0 | 100,855,225 | \$147,647,959 | 0 | 808,636,369 |

## _CONTINUED UNTIL FINAL MATURITY 』

## Projected Revenues for Prop. S

| Fiscal Year Ending | A.V. for Rate Setting | Projected A.V. Increase From Prior | A.V. Tax Rate | Projected <br> Property Taxes Generated | Cash Balance | Total Funds Available for Debt Service | Existing Prop. MM Debt Service | Existing Prop. S Debt Service | Federal Subsidy Payments |  | Existing Prop. S Net Debt Service | Excess | AMT Deficient | Cumulative Reserve |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2037 | 422,630,571,839 | 5.00\% | 0.06\% | 253,578,343 | 7,000,000 | 260,578,343 | 0 | 105,840,225 |  | 0 | 105,840,225 | \$154,738,118 | 0 | 963,374,487 |
| 2038 | 443,762,100,431 | 5.00\% | 0.06\% | 266,257,260 | 7,000,000 | 273,257,260 | 0 | 111,066,700 |  | 0 | 111,066,700 | \$162,190,560 | 0 | 1,125,565,047 |
| 2039 | 465,950,205,453 | 5.00\% | 0.06\% | 279,570,123 | 7,000,000 | 286,570,123 | 0 | 88,519,525 |  | 0 | 88,519,525 | \$198,050,598 | 0 | 1,323,615,645 |
| 2040 | 489,247,715,726 | 5.00\% | 0.06\% | 293,548,629 | 7,000,000 | 300,548,629 | 0 | 170,178,463 |  | 0 | 170,178,463 | \$130,370,167 | 0 | 1,453,985,812 |
| 2041 | 513,710,101,512 | 5.00\% | 0.06\% | 308,226,061 | 7,000,000 | 315,226,061 | 0 | 154,035,750 |  | 0 | 154,035,750 | \$161,190,311 | 0 | 1,615,176,123 |
| 2042 | 539,395,606,587 | 5.00\% | 0.06\% | 323,637,364 | 7,000,000 | 330,637,364 | 0 | 89,829,538 |  | 0 | 89,829,538 | \$240,807,826 | 0 | 1,855,983,950 |
| 2043 | 566,365,386,917 | 5.00\% | 0.06\% | 339,819,232 | 7,000,000 | 346,819,232 | 0 | 94,861,388 |  | 0 | 94,861,388 | \$251,957,845 | 0 | 2,107,941,794 |
| 2044 | 594,683,656,263 | 5.00\% | 0.06\% | 356,810,194 | 7,000,000 | 363,810,194 | 0 | 100,161,781 |  | 0 | 100,161,781 | \$263,648,412 | 0 | 2,371,590,207 |
| 2045 | 624,417,839,076 | 5.00\% | 0.06\% | 374,650,703 | 7,000,000 | 381,650,703 | 0 | 105,717,169 |  | 0 | 105,717,169 | \$275,933,535 | 0 | 2,647,523,742 |
| 2046 | 655,638,731,030 | 5.00\% | 0.06\% | 393,383,239 | 7,000,000 | 400,383,239 | 0 | 111,546,963 |  | 0 | 111,546,963 | \$288,836,276 | 0 | 2,936,360,018 |
| 2047 | 688,420,667,581 | 5.00\% | 0.06\% | 413,052,401 | 7,000,000 | 420,052,401 | 0 | 117,664,500 |  | 0 | 117,664,500 | \$302,387,901 | 0 | 3,238,747,918 |
| 2048 | 722,841,700,960 | 5.00\% | 0.06\% | 433,705,021 | 7,000,000 | 440,705,021 | 0 | 115,881,031 |  | 0 | 115,881,031 | \$324,823,990 | 0 | 3,563,571,908 |
| 2049 | 758,983,786,008 | 5.00\% | 0.06\% | 455,390,272 | 7,000,000 | 462,390,272 | 0 | 65,476,600 |  | 0 | 65,476,600 | \$396,913,672 | 0 | 3,960,485,579 |
| 2050 | 796,932,975,308 | 5.00\% | 0.06\% | 478,159,785 | 7,000,000 | 485,159,785 | 0 | 70,483,947 |  | 0 | 70,483,947 | \$414,675,839 | 0 | 4,375,161,418 |
| 2051 | 836,779,624,074 | 5.00\% | 0.06\% | 502,067,774 | 7,000,000 | 509,067,774 | 0 | 72,045,000 |  | 0 | 72,045,000 | \$437,022,774 | 0 | 4,812,184,192 |
| 2052 | 878,618,605,278 | 5.00\% | 0.06\% | 527,171,163 | 7,000,000 | 534,171,163 | 0 | 0 |  | 0 |  | \$534,171,163 | 0 | 5,346,355,356 |
| 2053 | 922,549,535,541 | 5.00\% | 0.06\% | 553,529,721 | 7,000,000 | 560,529,721 | 0 | 0 |  | 0 | 0 | \$560,529,721 | 0 | 5,906,885,077 |
| 2054 | 968,677,012,319 | 5.00\% | 0.06\% | 581,206,207 | 7,000,000 | 588,206,207 | 0 | 0 |  | 0 |  | \$588,206,207 | 0 | 6,495,091,284 |
| 2055 | 1,017,110,862,934 | 5.00\% | 0.06\% | 610,266,518 | 7,000,000 | 617,266,518 | 0 | 0 |  | 0 | 0 | \$617,266,518 | 0 | 7,112,357,802 |
| 2056 | 1,067,966,406,081 | 5.00\% | 0.06\% | 640,779,844 | 7,000,000 | 647,779,844 | 0 | 0 |  | 0 | 0 | \$647,779,844 | 0 | 7,760,137,646 |
| 2057 | 1,121,364,726,385 | 5.00\% | 0.06\% | 672,818,836 | 7,000,000 | 679,818,836 | 0 | 0 |  | 0 |  | \$ \$679,818,836 | 0 | 8,439,956,482 |
| 2058 | 1,177,432,962,704 | 5.00\% | 0.06\% | 706,459,778 | 7,000,000 | 713,459,778 | 0 | 0 |  | 0 | 0 | \$713,459,778 | 0 | 9,153,416,259 |
| 2059 | 1,236,304,610,840 | 5.00\% | 0.06\% | 741,782,767 | 7,000,000 | 748,782,767 | 0 | 0 |  | 0 |  | \$748,782,767 | 0 | 9,902,199,026 |
| 2060 | 1,298,119,841,382 | 5.00\% | 0.06\% | 778,871,905 | 7,000,000 | 785,871,905 | 0 | 0 |  | 0 | 0 | \$785,871,905 | 0 | 10,688,070,931 |
| 2061 | 1,363,025,833,451 | 5.00\% | 0.06\% | 817,815,500 | 7,000,000 | 824,815,500 | 0 | 0 |  | 0 |  | \$824,815,500 | 0 | 11,512,886,431 |
| 2062 | 1,431,177,125,123 | 5.00\% | 0.06\% | 858,706,275 | 7,000,000 | 865,706,275 | 0 | 0 |  | 0 | 0 | \$865,706,275 | 0 | 12,378,592,706 |

## Projected Tax Revenue for Prop. S



## Projected Revenues for Prop. Z

| Fiscal Year <br> Ending | A.V. <br> for Rate <br> Setting | Projected <br> A.V. Increase <br> From Prior | A.V. Tax Rate | Projected <br> Property <br> Taxes Generated | Existing Prop. Z <br> Debt Service | Excess | Cumulative |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reserve |  |  |  |  |  |  |  |

## Projected Revenues for Prop. Z

| Fiscal Year <br> Ending | A.V. <br> for Rate <br> Setting | Projected <br> A.V. Increase <br> From Prior | A.V. Tax Rate | Projected <br> Property <br> Taxes Generated | Existing Prop. Z <br> Debt Service | Rexcess | Cumulative |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reserve |  |  |  |  |  |  |  |

## Projected Tax Revenue for Prop. Z



## Historic Borrowing Rates



## Prop. S Schedule

| Issuance Year | Est. Amount |
| :---: | :---: |
| 2015 | $\$ 50 \mathrm{~mm}$ |
| 2017 | $\$ 100 \mathrm{~mm}$ |
| 2019 | $\$ 100 \mathrm{~mm}$ |
| 2021 | $\$ 100 \mathrm{~mm}$ |
| 2023 | $\$ 110 \mathrm{~mm}$ |
| 2025 | $\$ 135 \mathrm{~mm}$ |
| 2027 | $\$ 150 \mathrm{~mm}$ |
| 2029 | $\$ 155 \mathrm{~mm}$ |
| 2031 | $\$ 200 \mathrm{~mm}$ |
| 2033 | $\$ 200 \mathrm{~mm}$ |
| 2035 | $\$ 215 \mathrm{~mm}$ |
| Total | $\$ 1,515 \mathrm{~mm}$ |

## Prop. Z Schedule

| Issuance Year | Est. Amount |
| :---: | :---: |
| 2015 | $\$ 450 \mathrm{~mm}$ |
| 2017 | $\$ 450 \mathrm{~mm}$ |
| 2019 | $\$ 450 \mathrm{~mm}$ |
| 2021 | $\$ 450 \mathrm{~mm}$ |
| 2023 | $\$ 170 \mathrm{~mm}$ |
| 2025 | $\$ 100 \mathrm{~mm}$ |
| 2027 | $\$ 100 \mathrm{~mm}$ |
| 2029 | $\$ 100 \mathrm{~mm}$ |
| Total | $\$ 2,270 \mathrm{~mm}$ |

- AB 182 was approved by the Governor and State Legislature in 2013, and went into effect on January 1, 2014
- No school bond series can exceed a 4:1 debt service to principal ratio
- Current Interest Bonds - Bonds that pay interest semiannually
- Can be issued under the education or government code. Education code allows a maximum maturity of 25 years, government code allows up to 40 years.
- For current interest bonds between 30 and 40 years, two consecutive board meetings are required for approval, and the board must find that the assets financed have an expected useful life at least as long as the term of the bonds
- Capital Appreciation Bonds (CABs) - Deep discount bonds that defer "interest" payment until maturity, in the form of an increased bond value paid at maturity
- Required to be issued under the education code (25 year maximum maturity)
- Required to have a 10 -year or earlier optional call
- Board needs two consecutive meetings to approve the issuance of CABs
- Generally have a higher interest expense relative to current interest bonds

